## H. R. 3377

To amend the Homeland Security Act of 2002 to establish in the Department of Homeland Security the Biometric Identification Transnational Migration Alert Program, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

June 20, 2019

Mr. McCaul (for himself, Mr. Cuellar, Mr. Rogers of Alabama, and Mr. Keating) introduced the following bill; which was referred to the Committee on Homeland Security

## A BILL

To amend the Homeland Security Act of 2002 to establish in the Department of Homeland Security the Biometric Identification Transnational Migration Alert Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Biometric Identifica-
- 5 tion Transnational Migration Alert Program Authoriza-
- 6 tion Act of 2019".

| 1  | SEC. 2. BIOMETRIC IDENTIFICATION TRANSNATIONAL MI-         |
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| 2  | GRATION ALERT PROGRAM.                                     |
| 3  | (a) In General.—Subtitle D of title IV of the              |
| 4  | Homeland Security Act of 2002 (6 U.S.C. 251 et seq.)       |
| 5  | is amended by adding at the end the following new section: |
| 6  | "SEC. 447. BIOMETRIC IDENTIFICATION TRANSNATIONAL          |
| 7  | MIGRATION ALERT PROGRAM.                                   |
| 8  | "(a) Establishment.—There is established in the            |
| 9  | Department a program to be known as the 'Biometric         |
| 10 | Identification Transnational Migration Alert Program'      |
| 11 | (referred to in this section as 'BITMAP') to address and   |
| 12 | reduce national security, border security, and terrorist   |
| 13 | threats before such threats reach the international border |
| 14 | of the United States.                                      |
| 15 | "(b) Duties.—In carrying out BITMAP operations,            |
| 16 | the Secretary, acting through the Director of U.S. Immi-   |
| 17 | gration and Customs Enforcement, shall—                    |
| 18 | "(1) coordinate, in consultation with the Sec-             |
| 19 | retary of State, appropriate representatives of for-       |
| 20 | eign governments, and the heads of other Federal           |
| 21 | agencies, as appropriate, to facilitate the voluntary      |
| 22 | sharing of biometric and biographic information col-       |
| 23 | lected from foreign nationals for the purpose of iden-     |
| 24 | tifying and screening such nationals to identify those     |
| 25 | nationals who may pose a terrorist threat or a threat      |
| 26 | to national security or border security;                   |

| 1  | "(2) provide capabilities, including training and      |
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| 2  | equipment, to partner countries to voluntarily collect |
| 3  | biometric and biographic identification data from in-  |
| 4  | dividuals to identify, prevent, detect, and interdict  |
| 5  | high risk individuals identified as national security, |
| 6  | border security, or terrorist threats who may at-      |
| 7  | tempt to enter the United States utilizing illicit     |
| 8  | pathways;  |
| 9  | "(3) provide capabilities, including training and      |
| 10 | equipment, to partner countries to compare foreign     |
| 11 | data against appropriate United States national se-    |
| 12 | curity, border security, terrorist, immigration, and   |
| 13 | counter-terrorism data, including—                     |
| 14 | "(A) the Federal Bureau of Investigation's             |
| 15 | Terrorist Screening Database, or successor             |
| 16 | database;  |
| 17 | "(B) the Federal Bureau of Investigation's             |
| 18 | Next Generation Identification database, or suc-       |
| 19 | cessor database;                                       |
| 20 | "(C) the Department of Defense Auto-                   |
| 21 | mated Biometric Identification System (com-            |
| 22 | monly known as 'ABIS'), or successor database          |
| 23 | "(D) the Department's Automated Biomet-                |
| 24 | ric Identification System (commonly known as           |
| 25 | 'IDENT'), or successor database; and                   |

- "(E) any other database, notice, or means 1 2 that the Secretary, in consultation with the 3 heads of other Federal departments and agen-4 cies responsible for such databases, notices, or means, designates; 6 "(4) provide partner countries with training, 7 guidance, and best practices recommendations re-8 garding the enrollment of individuals in BITMAP; 9 and "(5) ensure biometric and biographic identifica-10 11 tion data collected pursuant to BITMAP are incor-12 porated into appropriate United States Government 13 databases, in compliance with the policies and proce-14 dures established by the Privacy Officer appointed 15 under section 222. 16 "(c) Collaboration.—The Secretary shall ensure that BITMAP operations include participation from rel-18 evant components of the Department, and request participation from other Federal agencies, as appropriate. Not-19 withstanding any other provision of law, the Secretary 21 may enter into agreements related to such participation 22 on a reimbursable or non-reimbursable basis, as appro-23 priate.
- 24 "(d) AGREEMENTS.—Before carrying out BITMAP 25 operations in a foreign country that, as of the date of the

- 1 enactment of this section, was not a partner country de-
- 2 scribed in this section, the Secretary, in consultation with
- 3 the Secretary of State, shall enter into agreement or ar-
- 4 rangement with the government of such country that sets
- 5 forth program goals for such country, includes training,
- 6 guidance, and best practices recommendations regarding
- 7 the enrollment of individuals in BITMAP, and outlines
- 8 such operations in such country, including related depart-
- 9 mental operations. Such country shall be a partner coun-
- 10 try described in this section pursuant to and for purposes
- 11 of such agreement or arrangement.
- 12 "(e) Notification to Congress.—Not later than
- 13 60 days before an agreement or arrangement with the gov-
- 14 ernment of a foreign country to carry out BITMAP oper-
- 15 ations in such foreign country enters into force, the Sec-
- 16 retary shall provide the Committee on Homeland Security
- 17 of the House of Representatives and the Committee on
- 18 Homeland Security and Governmental Affairs of the Sen-
- 19 ate with a copy of such agreement or arrangement to es-
- 20 tablish such operations, including the following:
- 21 "(1) The identification of the foreign country
- 22 with which the Secretary intends to enter into such
- an agreement or arrangement.
- 24 "(2) The location at which such operations will
- be conducted.

| 1  | "(3) Goals for BITMAP operations in the for-               |
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| 2  | eign country.  |
| 3  | "(4) The terms and conditions for Department               |
| 4  | personnel operating at such location.                      |
| 5  | "(f) Captured Information of United States                 |
| 6  | CITIZENS.—The Secretary shall ensure that any biometric    |
| 7  | and biographic identification data of United States citi-  |
| 8  | zens that is captured by BITMAP operations is expunged     |
| 9  | from all databases to which such data was uploaded, un-    |
| 10 | less such data is retained for specific law enforcement or |
| 11 | intelligence purposes.".                                   |
| 12 | (b) Report.—Not later than 180 days after the date         |
| 13 | on which the Biometric Identification Transnational Mi-    |
| 14 | gration Alert Program (BITMAP) is established under        |
| 15 | section 447 of the Homeland Security Act of 2002 (as       |
| 16 | added by subsection (a) of this section) and annually      |
| 17 | thereafter for the following five years, the Secretary of  |
| 18 | Homeland Security shall submit to the Committee on         |
| 19 | Homeland Security of the House of Representatives and      |
| 20 | the Committee on Homeland Security and Governmental        |
| 21 | Affairs of the Senate a report that—                       |
| 22 | (1) outlines the strategic goals and operational           |
| 23 | plans for BITMAP;  |
| 24 | (2) outlines key efforts and the progress made             |
| 25 | with each partner country;                                 |

| 1  | (3) provides a description of the agreement or      |
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| 2  | arrangement with the government of each partner     |
| 3  | country, if practicable;                            |
| 4  | (4) provides budget information related to ex-      |
| 5  | penditures in support of BITMAP, including the      |
| 6  | source of funding and anticipated expenditures;     |
| 7  | (5) sets forth Department of Homeland Secu-         |
| 8  | rity personnel, equipment, and infrastructure sup-  |
| 9  | port to be used by BITMAP, broken down by coun-     |
| 10 | try and number;                                     |
| 11 | (6) includes the number of individuals each         |
| 12 | partner country enrolled into BITMAP during the     |
| 13 | reporting period, broken down by key categories, as |
| 14 | determined by U.S. Immigration and Customs En-      |
| 15 | forcement;  |
| 16 | (7) includes the training, guidance, and best       |
| 17 | practices recommendations provided pursuant to      |
| 18 | subsection (b)(4) of such section 447;              |
| 19 | (8) includes a review of the redress process for    |
| 20 | BITMAP; and   |
| 21 | (9) details the effectiveness of BITMAP oper-       |
| 22 | ations in enhancing national security, border secu- |
| 23 | rity, and counterterrorism operations.              |
| 24 | (c) Briefings.—Not later than 30 days after each    |

25 report is submitted pursuant to subsection (b), the Sec-

- 1 retary of Homeland Security shall brief the Committee on
- 2 Homeland Security and Governmental Affairs of the Sen-
- 3 ate and the Committee on Homeland Security of the
- 4 House of Representatives regarding—
- 5 (1) individuals enrolled in BITMAP who have
- 6 been apprehended at the United States border or in
- 7 the interior of the United States; and
- 8 (2) asylum claims that were submitted by indi-
- 9 viduals who are enrolled in BITMAP.
- 10 (d) GAO AUDIT.—Not later than six months after
- 11 the date of the enactment of this Act and every three years
- 12 thereafter, the Comptroller General of the United States
- 13 shall—
- 14 (1) conduct an audit that analyzes the effective-
- ness of BITMAP operations; and
- 16 (2) submit to the Committee on Homeland Se-
- 17 curity and Governmental Affairs of the Senate and
- the Committee on Homeland Security of the House
- of Representatives a report containing the results of
- such audit.
- 21 (e) Sunset.—Section 447 of the Homeland Security
- 22 Act of 2002, as added by subsection (a), shall be repealed
- 23 on the date that is six years after the date of the enact-
- 24 ment of this Act.

- 1 (f) CLERICAL AMENDMENT.—The table of contents
- 2 in section 1(b) of the Homeland Security Act of 2002 is
- 3 amended by inserting after the item relating to section
- 4 446 the following new item:

"Sec. 447. Biometric Identification Transnational Migration Alert Program.".

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